

Message Text

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JUSE-00 NSAE-00 RSC-01 SNM-02 SY-07 TRSE-00 USIA-12

NSC-10 SCI-06 OMB-01 AGR-20 IGA-02 SS-14 EB-11 DODE-00

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R 291130 Z MAR 73

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 2579

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C O N F I D E N T I A L SECTION 1 OF 3 KABUL 2082

E. O. 11652: GDS

TAGS: SNAR, AF

SUBJECT: NARCOTICS CONTROL ACTION PLAN/ AFGHANISTAN - USAID/ A
RESPONSE TO STATE 49755 RE DEVELOPMENT ASPECTS

REF: A. STATE 049755

B. KABUL 1300

C. KABUL 1434

D. KABUL 1488

E. STATE 230879

F. VIENTIANE 1960 (STATE 49472)

1. APPRECIATE AID/ W' S THOUGHTFUL COMMENTS ON MISSION' S DEVELOPMENTAL ACTIVITIES PROPOSED TO ASSIST IN ATTACKING OPIUM PRODUCTION IN AFGHANISTAN. THIS CABLE PCQVIDE USAID/ A RESPONSES TO QUESTIONS RAISED REF A. EMBASSY NARCOTICS CONTROL COMMITTEE CONCUR THESE VIEWS.

2. FOLLOWING RECEIPT OF REF A, MEMBERS OF USAID STAFF UNDERTOOK ANOTHER REVIEW OF SUGGESTIONS REF B AND CONDUCTED INTENSIVE REVIEWS OF UN/ FAO REPORT. SINCE UN/ FAO REPORT ONLY PRELIMINARY AND FINAL REPORT WILL NOT BE AVAILABLE UNTIL AFTER FURTHER NEGOTIATIONS BETWEEN UN AND RGA, MISSION HAD NOT PREPARED DETAILED ANALYSIS. IN VIEW REF A, SUMMARY ANALYSIS BEING CABLED CONFIDENTIAL

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SEPARATELY; HOWEVER, AS SOME POINTS IN UN REPORT AFFECT WASHINGTON' S QUESTIONS, APPROPRIATE COMMENTS ARE INCLUDED HEREIN.

3. NARCOTICS CONTROL COMMITTEE IN FULL ACCORD WITH AID/ W THAT UN SHOULD TAKE LEAD IN AFGHAN NARCOTICS PROGRAM. US MISSION HAS BEEN WORKING TOWARD THIS END WITH RGA ANDIN COOPERATION WITH GREENSHIELD AND OTHER VISITORS TO AFGHANISTAN INVOLVED IN CONTROLLING POPPY GROWTH. REF B OBVIOUSLY NOT INDEPENDENT BILATERAL NARCOTICS PROGRAM. REF E SAID QUOTE ADMINISTRATION CAN NO LONGER STATE INTERNATIONAL NARCOTICS CONTROL PROGRAM IS JUST GETTING UNDERWAY AS REASON FOR LACK OF SPECIFICITY UNQUOTE. FORMAT OF REPORT REQUIRED BY REF C DIRECTED NARCOTICS CONTROL COMMITTEE BE MOST EXPLICIT IN DESCRIBING AND REQUESTING FUNDS AND WOULD NOT PERMIT GENERALITIES TO DESCRIBE SUGGESTED PROGRAM. IN ORDER BE RESPONSIVE TO WASHINGTON' S OBVIOUS REQUIREMENT FOR CONCRETE PROPOSALS WHICH WOULD ENABLE QUOTE.... VARIOUS AGENCIES TO PROVIDE SUFFICIENT INFORMATION TO JUSTIFY THEIR FY 74 BUDGET REQUESTS AND TO PERMIT SOUNDER PROGRAMMING OF FUNDING AVAILABILITIES... UNQUOTE, PROGRAM DESCRIBED REF B PREPARED BY NARCOTICS CONTROL COMMITTEE.

4. GIVEN PRESENT STATE OF KNOWLEDGE OF AFGHAN POPPY PROBLEM, WE USED UN/ FAO REPORT AS BASIS FOR INDIVIDUALIZED ACTIVITIES APPROPRIATE FOR IMPLEMENTING PRESIDENT' S DIRECTIVE TO DEVELOP STEPS TO CONTROL NARCOTICS TRAFFICKING. ON ONE OF OUR TWO BASIC ELEMENTS, NAMELY ROAD CONSTRUCTION, WE HAD SUFFICIENT DATA ON COSTS AND POTENTIAL RATE OF CONSTRUCTION TO BE ABLE TO DETAIL SPECIFIC PROGRAM FOR BADAKSHAN PROVINCE. OUR EXPERIENCE WITH LAST YEAR' S PROVINCIAL DEVELOPMENT DEPARTMENT' S FOOD FOR WORK PROGRAM PROVIDED FAIRLY RELIABLE DATA FROM WHICH TO BASE ESTIMATES FOR CONSTRUCTION OF FARM- TO- MARKET SECONDARY AND TERTIARY ROADS IN AFGHANISTAN. PRESENCE OF EXISTING ROAD TO FAIZABAD, WHICH VERY POOR WITH INADEQUATE (OR NON- EXISTENT) CULVERTS AND BRIDGES AND SUSCEPTIBLE OF BEING WASHED OUT MANY PLACES, MAKES IT POSSIBLE TO DESIGN ROAD NETWORK WHICH TAKES MAXIMUM ADVANTAGE OF ITS LOCATION AND POPPY GROWING AREA. OUR ASSESSMENT OF PDD' S CONSTRUCTION CAPACITY INDICATED THAT WITH ADDITIONAL MATERIAL INPUTS, APPROXIMATELY ADDITIONAL 150 KILOMETERS COULD BE CONSTRUCTED THIS SUMMER. BUT EVEN HERE WE RECOGNIZED NEED FOR ADDITIONAL INFORMATION IN ORDER DETERMINE LOCATION OF EACH NEW ACCESS ROAD (SEE PARAGRAPH 14 BELOW FOR FURTHER DISCUSSION).

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5. OUR OTHER PROPOSED ELEMENT WAS DESIGNED TO OBTAIN FURTHER DATA -- NEED FOR WHICH WAS STRESSED IN UN REPORT -- BEFORE OTHER SPECIFIC ACTIVITIES WERE DESIGNED. IN PARTICULAR, WE URGED APPROVAL FOR AERIAL SURVEY OF UN- IDENTIFIED AND HELMAND VALLEY POPPY GROWING AREAS. ALL PARTIES CONCERNED WITH NARCOTICS CONTROL ACTIVITIES REQUIRE BASELINE DATA. SUCH DATA IS REQUIRED TO DEVELOP AND NEGOTIATE SPECIFIC ACTIVITIES FOR DEVELOPMENT, PARTICULARLY IN FIELD OF AGRICULTURE. LAOS' S EXPERIENCE (REF F) WITH AERIAL SURVEY ENCOURAGES US TO PURSUE APPROVAL TO EXECUTE

IN AFGHANISTAN. WE USED ABOVE TECHNIQUE IN ORDER MAXIMIZE OUR RESPONSE TO AID/ W INJUNCTION FOR SPECIFIC ACTIVITIES AS OPPOSED TO SIMPLY STUDYING SITUATION FURTHER. OUR TECHNIQUE OF PROPOSING SPECIFIC DATA GATHERING ACTIVITY WILL ENABLE ALL CONCERNED PARTIES MOVE MORE LOGICALLY TOWARDS FINDING AND ACCEPTING ACTIONS IN NARCOTICS FIELD. UN REPORT PROVIDED SKELETAL OUTLINE OF ACTIVITY; AND, AS FAR AS US INPUT WAS CONCERNED, WE TAILORED OUR PROPOSED ACTIONS TO FIT WITHIN THAT GENERAL FRAMEWORK. AS HOLDING ACTION, WE PROPOSED TO MAKE AVAILABLE SOME AGRICULTURAL INPUTS SO THAT WHEN UN AND RGA HAD APPROPRIATE MANPOWER FOR CONTACT WITH FARMERS THERE WOULD BE SOME MATERIALS WITH WHICH TO BEGIN WORK. WHEN WE HAVE SUFFICIENT DATA WE WILL APPLY LOGICAL FRAMEWORK PROGRAMMING SYSTEM IN EFFECT IN AID FOR PROJECT PREPARATION.

6. UN REPORT CONTAINS SOME GAPS IN OVERALL FRAMEWORK AND SOME QUESTIONABLE DATA. WE HAVE OFFERED ONE WORKABLE DEVELOPMENT PROGRAM. AS SURVEYS AND RESEARCH COMPLETED, FURTHER MODIFICATIONS MAY BECOME NECESSARY TO ACCORD WITH VERIFICATION OF ADDITIONAL FACTS CONCERNING POPPY GROWTH IN AFGHANISTAN. IN INTERIM, SIZE AND SCOPE OF USG INPUT NOW IN PLANNING STAGE DESIGNED TO SUPPORT AND COMPLEMENT UN ACTIVITIES AS PROPOSED IN PRELIMINARY UN/ FAO REPORT.

7. UN FREQUENTLY HAS DIFFICULTY IN MOBILIZING ITS RESOURCES. TIMELINESS IS FACTOR WITH WHICH ONE MUST RECKON, BOTH BECAUSE OF RGA NEWNESS OF ACTIVITY IN FIELD AND UN INTERNAL PROCESSES. ANY ACTIVITIES WHICH WE HAVE PROPOSED TO IMPLEMENT AHEAD OF UN FORMAL INITIATION ITS NARCOTICS ACTIVITIES ARE CAREFULLY RELATED TO OVERALL UN/ FAO DRAFT PLAN. AT MOMENT, ONLY ACTIVITY WHICH WE HAVE PROPOSED TO IMPLEMENT PRIOR AGREEMENT BETWEEN UN AND RGA IS SURVEY OF UN IDENTIFIED POPPY GROWING AREAS PLUS HELMAND VALLEY. THIS ACTIVITY MUST BE DONE UNDER ANY CIRCUMSTANCES IF THERE IS ANY TYPE

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OF NARCOTICS CONTROL PROGRAM. THIS SURVEY CAN BE MADE ONLY RPT ONLY IN LATE APRIL- EARLY MAY WHEN POPPIES BLOOM. FAILURE TO DO THIS IN 1973 MEANS SIMPLY THAT EVERYONE-- AFGHANISTAN, UN, US AND OTHER DONORS-- MUST WAIT ONE MORE YEAR UNTIL APRIL- MAY 1974 FOR THIS BASE LINE DATA. WE UNDERSTAND POINT RAISED IN REF A THAT USG FINANCING TO DO SURVEY NEXT MONTH MIGHT BE " GETTING AHEAD OF UN"; HOWEVER, THIS DATA IS REQUIRED IMMEDIATELY UPON ADOPTION OF UN REPORT AND THEREFORE IS NOT " GETTING AHEAD OF UN". IN FACT THIS SURVEY IS ESSENTIAL TO VERIFY SOME DATA USED BY UN TO CONCLUDE THAT BADAQSHAN AND NANGARHAR ARE HARD CORE AREAS.

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8. WHILE NARCOTICS ENFORCEMENT IS ONE OF PRIMARY PURPOSES OF UN PLAN, OTHER EQUALLY IMPORTANT PURPOSE IS TO BRING DEVELOPMENT TO PEOPLE OF POPPY GROWING AREAS. RAISING STANDARDS OF LIVING OF RURAL PEOPLE ALONE MAY NOT CAUSE THEM TO SWITCH FROM PRODUCING POPPIES TO OTHER SOURCES OF INCOME, BUT IT IS FAIRLY WELL ESTABLISHED THAT IF TOOLS, SEEDS, AND IMPROVED CULTURAL PRACTICES ARE NOT BROUGHT TO THESE PEOPLE, THERE WILL BE LITTLE, IF ANY, ALTERNATIVE OR INCENTIVE TO GET OUT OF POPPY GROWING BUSINESS. WHILE ENFORCEMENT IS ESSENTIAL " NEGATIVE INCENTIVE", IT OFFERS NO HELP TO GROWER TO MAKE UP HIS LOST INCOME AND THUS MAKE ENFORCEMENT MORE PALATABLE. COMBINATION OF ENFORCEMENT AND DEVELOPMENT ASSISTANCE OFFERS BEST REASONABLE HOPE FOR SUCCESSFUL NARCOTICS PROGRAM.

9. ONE UN AND RGA HAVE AGREED TO OVERALL FRAMEWORK WE ENVISAGE UN AS " PRIME CONTRACTOR" FOR PURPOSE OF IMPLEMENTING NARCOTICS CONTROL PROGRAM IN AFGHANISTAN. EACH DONOR COUNTRY WOULD OFFER EXPERTISE, COMMODITIES OR TRAINING, WHICHEVER IT IS BEST SUITED TO PROVIDE. DETAILED INPUTS WOULD BE COORDINATED AMONG DONORS UNDER UN LEADERSHIP AND DIRECTION. SUCH AN ARRANGEMENT WOULD AVOID PROBLEMS WHICH OTHERWISE WOULD BE FACED BY RGA IN HAVING TO DEAL WITH LARGE NUMBER OR AT LEAST SEVERAL DONOR NATIONS. TO FOLLOW AN INDIVIDUAL DONOR ROUTE WOULD BE EXCEEDINGLY DIFFICULT AS RGA DOES NOT HAVE SUFFICIENTLY TRAINED MANPOWER TO ORGANIZE
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EXTENSIVE EFFORT BEING PROPOSED BY UN. HOWEVER, WITH UN LEADING AND WITH DONOR COUNTRIES WORKING TOGETHER UNDER UN COORDINATION, REALISTIC, EFFECTIVE PROGRAM FOR AREAS SELECTED CAN BE IMPLEMENTED WITH MINIMUM OF DISRUPTION TO RGA ADMINISTRATIVE CAPABILITIES.

10. NARCOTICS PROGRAM OBVIOUSLY WILL CREATE SOME PROBLEMS SINCE

AFGHANISTAN DOES NOT HAVE ABUNDANCE OF ADMINISTRATIVELY OR TECHNICALLY TRAINED PERSONNEL. RGA OBVIOUSLY WILL HAVE TO DRAW PERSONNEL FROM OTHER ACTIVITIES. TRAINING OF AFGHANS MUST BE INITIALLY EMPHASIZED IN ORDER THAT THEY MAY REPLACE LARGE NUMBERS OF EXPATRIATE PERSONNEL NEEDED AT FIRST. SINCE MUCH OF UN PLAN REQUIRES ENLARGED CONTACTS WITH AFGHAN FARMER, UN WILL OF NECESSITY HAVE TO WORK WITH LARGE NUMBER OF AFGHAN PERSONNEL. AS ASIDE, IF PROPOSED USAID EXTENSION TRAINING AND INFORMATION PROJECT GETS UNDERWAY IN FY 74 AS PLANNED, RGA WILL BE IN MUCH BETTER POSITION TO SUPPLY APPROPRIATE EXTENSION- TYPE PERSONS TO WORK WITH UN FIELD ADVISORS. THIS INPUT, COUPLED WITH RETURN OF TRAINEES SHOULD PERMIT RGA TO ABSORB WITHIN TWO YEARS ADDITIONAL FUNCTIONS OF DEVELOPMENT PROGRAM PROPOSED BY UN. PLACING AND KEEPING UN IN FOREFRONT OF PLANNING AND IMPLEMENTING PROGRAM MAY PRESENT PROBLEMS FOR UN. VARIOUS UN AGENCIES MUST BE WILLING TO SUBMERSE THEMSELVES TO AUTHORITY OF UN LEADER AND OTHER COUNTRIES LIKEWISE WILL HAVE TO BE WILLING TO YIELD SOME OF THEIR TRADITIONAL INDEPENDENCE. RGA WILL HAVE TO GET USED TO DEALING WITH SINGLE, COORDINATED SOURCE OF INPUTS, SOMETHING WHICH HAS PREVIOUSLY NOT ENCOURAGED. HOWEVER, WITH GROWING RECOGNITION BY AFGHAN GOVERNMENT OF PROBLEM OF NARCOTICS, PRESSURE OF SOME FOREIGN DONORS, AND NEED FOR EFFECTIVE WORK IN DEPRESSED AREAS OF AFGHANISTAN, RGA AGREEMENT AND EVENTUAL SUPPORT FOR UN SERVING AS SINGLE POINT OF CONTACT FOR DEVELOPMENT IN POPPY GROWING AREAS MUST BE GAINED.

11. RELATIONSHIP OF US- SUPPLIED AGRICULTURAL COMMODITY INPUT WITH UN PROGRAM WOULD BE IN ACCORDANCE WITH PRIME CONTRACTOR/ SUB- CONTRACTOR ARRANGEMENT. UN AND RGA WOULD DEVELOP SPECIFIC PROGRAMS WHICH WOULD BENEFIT APPROPRIATE AREAS OF CONCENTRATION. DEMONSTRATION AREAS WOULD BE SELECTED FOR AFGHAN EXTENSION AGENTS (SUPPORTED BY UN COUNTERPART OR BACKSTOP) TO INTRODUCE AFGHAN FARMERS-- NOW GROWING POPPIES-- TO NEW CROPS AND TO CULTURAL PRACTICES NECESSARY FOR EFFECTIVE GROWTH. PESTICIDES, SEEDS, FERTILIZER AND MODERN FARM IMPLEMENTS ARE NEEDED. SINCE ALL FARMERS IN AREA HAVE LITTLE IF ANY FINANCIAL RESOURCES TO OBTAIN NEW INPUTS, SOME ARRANGEMENT MUST BE MADE BY WHICH INPUTS CAN BE

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MADE AVAILABLE TO THOSE FARMERS WHO AGREE TO TRY NEW CROPS IN LIEU OF POPPIES. FARMER CREDIT ON PRODUCTION POTENTIAL IS VIRTUALLY UNKNOWN IN AFGHANISTAN AND WESTERN WORLD HAS AS MUCH AT STAKE IN SUCCESSFUL NEW CROPPING PATTERN AS AFGHANS. USAID SHOULD SHOULD CONSIDER GRANTING SUCH ITEMS AS NURSERY STOCK FOR SPECIFIC TREE CROPS, PESTICIDES, PURE SEEDS FOR CEREAL AND ROW CROPS, FERTILIZER, AND MODERN FARM IMPLEMENTS. DISTRIBUTION WOULD BE BY RGA. DEMONSTRATION OF NEW PRACTICES AND NEW CROPS IS NOT ENOUGH; NEW INPUTS MUST BE MADE AVAILABLE TO FARMERS WHOM RGA, UN, AND US ARE TRYING TO PERSUADE NOT TO GROW POPPIES. COMMODITY INPUT OF US THEREFORE IS SUPPORTIVE OF UN PROJECT PROPOSAL. WE FURTHER PROPOSE TO SUPPORT CONCEPT OF AREA DEVELOPMENT BY FINANCING CARAWAY SEED PROCESSING PLANT IN BADAQSHAN.

12. AID/ W ASKS IF SOME FERTILIZER NOW IN RGA STOCKS COULD BE TRANSFERRED TO UN/ FAO PROJECT BEFORE STOCK IS TAKEN OVER BY AFGHAN FERTILIZER COMPANY. THIS IS NOT FEASIBLE IN FORM PROPOSED REF A FOR THREE REASONS: (1) USAID AND RGA HAVE FORMAL AGREEMENT (EXECUTED IN CONNECTION WITH THE RECENT FERTILIZER LOAN 017) WHEREBY RGA LIMITED ITSELF TO SUPPORT FERTILIZER ACTIVITIES ONLY THROUGH AFC (THIS AGREEMENT WENT INTO EFFECT NOVEMBER 1972 FOR FIVE YEARS); (2) FERTILIZER BEING TAKEN OVER IS REQUIRED AT THIS TIME TO ESTABLISH WORKING SUPPLY FOR AFC IN ACCORDANCE WITH PROJECT DOCUMENTATION; AND (3) TIME FOR DISTRIBUTING FERTILIZER IN BADA KSHAN AREA IS AFTER PROGRAM IS ORGANIZED, NOT BEFORE. NO PROGRAM CAN BE ORGANIZED DURING CURRENT GROWING SEASON; THEREFORE, TRANSFER OF EXISTING RGA STOCKS AT THIS TIME WOULD BE PREMATURE. FURTHERMORE, FERTILIZER MUST BE DISTRIBUTED AT SAME TIME AS SEED AND OTHER INPUTS AS WELL AS AT TIME TECHNICAL KNOWLEDGE IS CONVEYED. YOUR QUESTION CALLS ATTENTION TO FACT THAT SOME FORM OF CREDIT MUST BE DEVELOPED TO COVER INPUT REQUIREMENTS FOR SUBSEQUENT CROP YEARS.

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13. WE ASSUME UN/ RGA NEGOTIATIONS WILL RESULT IN PROGRAM BEGINNING FALL 1973. THIS MEANS IN- PLACE OPERATION OF AT LEAST SKELETON CREW BY BEGINNING OF 1974 CROP YEAR (SPRING 1974). AT THAT TIME AT LEAST SOME COMMODITIES WILL BE REQUIRED. SINCE LEAD TIME FOR SHIPMENT OF COMMODITIES TO AFGHANISTAN IS APPROXIMATELY 9-12 MONTHS, ORDERS SHOULD BE PLACED IN EARLY RPT EARLY FY 74 IN ORDER TO BE AVAILABLE FOR USE UNDER THE UN PROGRAM BEGINNING IN THE SUMMER OR IN MIDDLE OF 1974 CROP YEAR. WE HAD NOT PLANNED TO MAKE DISTRIBUTION OF COMMODITIES EXCEPT UNDER AEGIS OF UN/ RGA PROGRAM.

14. ON ACCESS ROADS AND EQUIPMENT FOR RURAL WORKS IMPROVEMENT, WE HAVE HAD IN MIND INTEGRATING WORK IN BADAQSHAN WITH REVISED WORK PROGRAM OF AFGHAN PROVINCIAL DEVELOPMENT DEPARTMENT (PDD). USAID PROPOSED RURAL DEVELOPMENT PROJECT SCHEDULED FOR FY 74 IMPLEMENTATION IS TO BE WITH AFGHAN PDD. WE DELIBERATELY CHOSE PDD FOR NARCOTICS PROGRAM SO THAT EXISTING AFGHAN ORGANIZATION COULD BE USED AND THEREBY ELIMINATED PROBLEMS OF CREATING NEW ORGANIZATION. US SUPPLIED COMMODITIES WOULD PERMIT MORE CONSTRUCTION ACTIVITY IN SELECTED PROVINCES THAN WOULD BE POSSIBLE USING ONLY RESOURCES SCHEDULED FOR USE UNDER REGULAR PDD PROGRAM. FOR EXAMPLE, PDD DEVELOPMENT PROGRAM ESTIMATES THAT 120 KILOMETERS OF ACCESS ROAD WOULD BE CONSTRUCTED IN EACH

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PROVINCE ANNUALLY. ADDITIONAL FUNDING OF PROPOSED \$300,000 WOULD ENABLE PDD TO CONSTRUCT EXTRA 150 KILOMETERS DURING SAME YEAR FOR TOTAL OF 270 KILOMETERS IN BADAQSHAN. TO DO THIS PDD WOULD REQUIRE SOME \$230,000 FOR INPUTS SUCH AS APPROXIMATELY 35 TRACTORS WITH BLADES AND TRAILERS, 5 COMPRESSORS, AND 5 HEAVY DUTY FIELD VEHICLES WITH 2-WAY RADIOS AND APPROPRIATE SPARE PARTS (THESE RATIOS COULD BE CHANGED IF ADDITIONAL DATA WARRANTS). THIS EQUIPMENT IS ONETIME INPUT, BUT IS REQUIRED IF PDD IS TO CONSTRUCT THE 270 KILOMETERS IN GIVEN YEAR. SINCE SAME LEAD TIME APPLIES TO THIS EQUIPMENT AS TO AGRICULTURAL INPUTS NOTED ABOVE, IT WOULD BE NECESSARY FOR PDD TO SELECT BADAQSHAN AS INITIAL PROJECT ACTIVITY AND TO CONCENTRATE ITS EQUIPMENT IN THAT AREA AT POSSIBLE EXPENSE OF SOME OTHER PROVINCES. ONCE US-SUPPLIED EQUIPMENT ARRIVES, PDD COULD CONTINUE ITS RATE OF CONSTRUCTION AS PLANNED FOR OTHER AREAS AS WELL. \$300,000 PAYS FOR LABOR AND MATERIAL COSTS WHICH AVERAGE \$2,000 PER KILOMETER AND INCLUDE GRAVEL SURFACING, DRAINAGE DITCHES, OTHER EARTH WORKS, ONE CULVERT PER KILOMETER AND ONE BRIDGE FOR EACH 20 KILOMETERS. MATERIAL COSTS WOULD INCLUDE TRUCK RENTALS, GRAVEL, DYNAMITE, ETC. PDD WOULD USE APPROXIMATELY 10 PEACE CORPS VOLUNTEERS IN MANNER SIMILAR TO THAT USED BY PDD IN 1972 FOOD FOR WORK PROGRAM. PCV'S WOULD NOT MONITOR PROGRAM; BUT WOULD BE TECHNICALLY ACTIVE PARTICIPANTS. THESE TEN WOULD BE ADDITIVE TO NUMBER INVOLVED IN RGA/ USAID RURAL DEVELOPMENT PROJECT. SPECIFIC IDENTIFICATION OF ACCESS ROADS WOULD BE DESIGNED JOINTLY BY LOCAL AND CENTRAL GOVERNMENT OFFICIALS IN CONSULTATION WITH ROAD MAINTENANCE TEAM PROVIDED BY IBRD TO HIGHWAY PROGRAM. SELECTION OF SPECIFIC ROADS WOULD BE AFTER COMPREHENSIVE SURVEY. ACCESS ROADS WILL BE VALUABLE EVEN IF ALL-WEATHER FACING OF KHANABAD-FAIZABAD ROAD DELAYED SINCE ROAD IS NOW OPEN. TRAFFIC HAS GREATLY INCREASED SINCE PDD FFW PROGRAM IMPROVEMENTS IN AUGUST-DECEMBER 1972. NEUMANN

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